## AMENDED IN ASSEMBLY APRIL 3, 2000

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

## ASSEMBLY BILL

No. 2708

## **Introduced by Assembly Member Wesson**

February 25, 2000

An act to amend Sections 16500, 16501, and 16600 16600, and 53635 of the Government Code, relating to state government funds.

## LEGISLATIVE COUNSEL'S DIGEST

AB 2708, as amended, Wesson. State deposits.

Existing law governs the deposit of funds belonging to or in the custody of the state *and local agencies* in eligible banks, savings and loans associations, and credit unions.

This bill would revise the definitions of an eligible bank, savings and loan association, and credit union to include receipt of an overall rating of not less than "satisfactory" in the financial institution's most recent evaluation by the appropriate federal financial supervisory agency of its record of meeting the credit needs of the state's communities pursuant to federal law.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 16500 of the Government Code 2 is amended to read:

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16500. As used in this chapter, "eligible bank" means a state or national bank located in this state, selected by the Treasurer for the safekeeping of money belonging to or in the custody of the state, that has received an overall rating of not less than "satisfactory" in its most recent evaluation by the appropriate federal supervisory agency of the bank's record of meeting the credit needs of the state's communities, including low-9 moderate-income neighborhoods, 10 Section 2906 of Title 12 of the United States Code. An eligible bank is eligible to receive deposits only to the 12 extent that it furnishes the security required by this 13 chapter. 14

SEC. 2. Section 16501 of the Government Code is 15 amended to read:

16501. Under the conditions as the Treasurer with the 17 approval of the Director of Finance may establish, the 18 Treasurer may deposit money in banks outside this state 19 when the banks are fiscal agents of the state or custodians 20 of securities owned by the state, if the banks have an 21 overall rating of not less than "satisfactory" in their most 22 recent evaluation by the appropriate federal financial 23 supervisory agency of the banks' record of meeting the 24 credit needs of the state's communities in 25 which thebank is located, including lowand 26 moderate-income neighborhoods, pursuant to Section 2906 of Title 12 of the United States Code.

SEC. 3. Section 16600 of the Government Code is 29 amended to read:

16600. (a) As used in this chapter, the following definitions shall apply:

(1) "Eligible savings and loan association" means a 33 state or federal savings association, as defined in Section 34 5102 of the Financial Code, located in this state, insured 35 by the Federal Savings and Loan Insurance Corporation, 36 and selected by the Treasurer for the safekeeping of money belonging to or in the custody of the state. An 38 "eligible savings and loan association" must have 39 received an overall rating of not less than "satisfactory" 40 in its most recent evaluation by the appropriate federal -3-**AB 2708** 

financial supervisory agency of the association's record of meeting the credit needs of the state's communities, moderate-income neighborhoods, including low- and pursuant to Section 2906 of Title 12 of the United States 5 Code.

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- (2) "Eligible credit union" means a state or federal credit union located in this state, insured by the National Credit Union Administration, and selected by 9 Treasurer for the safekeeping of money belonging to or 10 in the custody of the state. An "eligible credit union" must 11 have received an overall rating of not less than 12 "satisfactory" in its most recent evaluation by the 13 appropriate federal financial supervisory agency of the 14 eredit union's record of meeting the eredit needs of the 15 state's communities, including low- and 16 moderate-income neighborhoods, pursuant to Section 2906 of Title 12 of the United States Code.
- (b) An eligible savings and loan association or credit 18 19 union is eligible to receive deposits only to the extent it furnishes the security required by this chapter.
  - SEC. 3. Section 53635 of the Government Code is amended to read:

53635. As far as possible, all money belonging to, or in 24 the custody of, a local agency, including money paid to 25 the treasurer or other official to pay the principal, 26 interest, or penalties of bonds, shall be deposited for safekeeping in state or national banks, savings associations 28 or federal associations, credit unions, or federally insured 29 industrial loan companies in this state selected by the 30 treasurer or other official having the legal custody of the 31 money; or, unless otherwise directed by the legislative 32 body pursuant to Section 53601, may be invested in the 33 investments set forth below. To be eligible to receive local 34 agency money, a bank, savings association, federal association, or federally insured industrial loan company 36 shall have received an overall rating of not less than "satisfactory" in its most recent evaluation by the 38 appropriate federal financial supervisorial agency of its record of meeting the credit needs of California's 40 communities, including and moderate-income low**AB 2708** 

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1 neighborhoods, pursuant to Section 2906 of Title 12 of the 2 United States Code. A local agency purchasing or 3 obtaining any securities described in this section, in a 4 negotiable, bearer, registered, or nonregistered format, 5 shall require delivery of all the securities to the local 6 agency, including those purchased for the agency by financial advisers, consultants, or managers using the agency's funds, by book-entry, physical delivery, or by third-party custodial agreement. The 10 securities to the counterparty bank's customer book entry account may be used for book-entry delivery. 12 purposes of this section, "counterparty" means the other 13 party to the transaction. A counterparty bank's trust 14 department or separate safekeeping department may be 15 used for the physical delivery of the security if the 16 security is held in the name of the local agency. Where 17 this section specifies a percentage limitation for a particular category of investment, that percentage is applicable only at the date of purchase. 20

- (a) Bonds issued by the local agency, including bonds 21 payable of the revenues solely out from 22 revenue-producing property owned, controlled, or 23 operated by the local agency or by a department, board, agency, or authority of the local agency.
- 25 (b) United States Treasury notes, bonds, bills, or 26 certificates of indebtedness, or those for which the faith and credit of the United States are pledged for the payment of principal and interest.
- (c) Registered state warrants or treasury notes or 30 bonds of this state, including bonds payable solely out of the revenues from a revenue-producing property owned, 32 controlled, or operated by the state or by a department, board, agency, or authority of the state.
- 34 (d) Bonds, notes, warrants, or other evidences of 35 indebtedness of any local agency within this state, 36 including bonds payable solely out of the revenues from revenue-producing property owned, controlled, 37 operated by the local agency, or by a department, board, 38 agency, or authority of the local agency.

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(e) Obligations issued by banks for cooperatives, 1 2 federal land banks, federal intermediate credit banks, federal home loan banks, the Federal Home Loan Bank, Tennessee Valley Authority, or in obligations, 5 participations, or other instruments of, or issued by, or fully guaranteed as to principal and interest by, the Federal National Mortgage Association; or in guaranteed portions of Small Business Administration notes; or in obligations, participations, or other instruments of, or 10 issued by, a federal agency or a United States government-sponsored enterprise.

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(f) Bills of exchange or time drafts drawn on and 13 accepted by a commercial bank, otherwise known as 14 bankers acceptances. Purchases of bankers acceptances may not exceed 270 days maturity or 40 percent of the agency's surplus funds which may be invested pursuant to this section. However, no more than 30 percent of the agency's surplus funds may be invested in the bankers acceptances of any one commercial bank pursuant to this 20 section.

This subdivision does not preclude a municipal utility district from investing any surplus money in its treasury 23 in any manner authorized by the Municipal Utility 24 District Act, Division 6 (commencing with Section 11501) 25 of the Public Utilities Code.

(g) Commercial paper of "prime" quality of the 27 highest ranking or of the highest letter and numerical rating as provided for by Moody's Investors Service, Inc., or Standard and Poor's Corporation. Eligible paper is 30 further limited to issuing corporations that are organized and operating within the United States and having total assets in excess of five hundred million dollars (\$500,000,000) and having an "A" or higher rating for the 34 issuer's debt, other than commercial paper, if any, as provided for by Moody's Investors Service, Inc., or 36 Standard and Poor's Corporation. Purchases of eligible commercial paper may not exceed 180 days maturity nor represent more than 10 percent of the outstanding paper of an issuing corporation. Purchases of commercial paper may not exceed 15 percent of the agency's surplus money AB 2708 — 6 —

which may be invested pursuant to this section. An additional 15 percent, or a total of 30 percent of the agency's money or money in its custody, may be invested pursuant to this subdivision. The additional 15 percent may be so invested only if the dollar-weighted average maturity of the entire amount does not exceed 31 days. "Dollar-weighted average maturity" means the sum of the amount of each outstanding commercial paper investment multiplied by the number of days to maturity, divided by the total amount of outstanding commercial paper.

(h) Negotiable certificates of deposit issued by a

(h) Negotiable certificates of deposit issued by a 13 nationally or state-chartered bank or a savings association 14 or federal association or a state or federal credit union or 15 by a state-licensed branch of a foreign bank. Purchases of 16 negotiable certificates of deposit may not exceed 30 percent of the agency's surplus money which may be 17 18 invested pursuant to this section. For purposes of this 19 section, negotiable certificates of deposit do not come 20 within Article 2 (commencing with Section 53630) of 21 Chapter 4 of Part 1 of Division 2 of Title 5, except that the 22 amount so invested shall be subject to the limitations of 23 Section 53638. For purposes of this section, the legislative 24 body of a local agency and the treasurer or other official 25 of the local agency having legal custody of the money are 26 prohibited from depositing or investing local agency 27 funds, or funds in the custody of the local agency, in 28 negotiable certificates of deposit issued by a state or 29 federal credit union if a member of the legislative body 30 of the local agency, or an employee of the administrative manager's office, budget auditor-controller's office, or treasurer's office of the local 32 agency also serves on the board of directors, or any 34 committee appointed by the board of directors, or the 35 credit committee or supervisory committee of the state 36 or federal credit union issuing the negotiable certificates 37 of deposit.

(i) (1) Investments in repurchase agreements or reverse repurchase agreements, or securities lending agreements of any securities authorized by this section,

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so long as the agreements are subject to this subdivision, including the delivery requirements specified in this section.

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- repurchase (2) Investments in agreements or 5 securities lending agreements may be made, on any 6 investment authorized in this section, when the term of the agreement does not exceed one year. The market value of securities that underlay a repurchase agreement shall be valued at 102 percent or greater of the funds 10 borrowed against those securities and the value shall be adjusted no less than quarterly. Since the market value of 12 the underlying securities is subject to daily market 13 fluctuations, the investments in repurchase agreements 14 shall be in compliance if the value of the underlying securities is brought back up to 102 percent no later than 16 the next business day.
- (3) Reverse repurchase agreements may be utilized 18 only when either of the following conditions are met:
- (A) The security was owned or specifically committed 20 to purchase, by the local agency, prior to repurchase agreement on December 31, 1994, and was sold using a reverse repurchase agreement or securities agreement on December 31, 1994.
- (B) The security to be sold on reverse repurchase 25 agreement or securities lending agreement has been owned and fully paid for by the local agency for a minimum of 30 days prior to sale; the total of all reverse repurchase agreements and securities lending agreements on investments owned by the local agency purchased or committed to purchase, prior to 31 December 31, 1994, does not exceed 20 percent of the 32 base value of the portfolio; and the agreement does not 33 exceed a term of 92 days, unless the agreement includes 34 a written codicil guaranteeing a minimum earning or spread for the entire period between the sale of a security 36 using a reverse repurchase agreement or securities lending agreement and the final maturity date of the 38 same security.
- (4) After December 31, 1994, a reverse repurchase 39 agreement or securities lending agreement may not be

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entered into with securities not sold on a reverse repurchase agreement or securities lending agreement and purchased, or committed to purchase, prior to that 4 date, as a means of financing or paying for the security sold on a reverse repurchase agreement or securities lending agreement, but may only be entered into with securities owned and previously paid for a minimum of 30 days prior to the settlement of the reverse repurchase agreement or securities lending agreement, in order to 10 supplement the yield on securities owned and previously 11 paid for or to provide funds for the immediate payment 12 of a local agency obligation. Funds obtained or funds 13 within the pool of an equivalent amount to that obtained 14 from selling a security to a counterparty by way of a securities repurchase agreement or 15 reverse 16 agreement, on securities originally purchased subsequent to December 31, 1994, shall not be used to purchase 17 another security with a maturity longer than 92 days from the initial settlement date of the reverse repurchase agreement or securities lending agreement, unless the 21 reverse agreement or securities repurchase agreement includes a written codicil guaranteeing a 23 minimum earning or spread for the entire period between the sale of a security using a reverse repurchase agreement or securities lending agreement and the final maturity date of the same security. Reverse repurchase agreements or securities lending agreements specified in subparagraph (B) of paragraph (3) may not be entered into unless the percentage restrictions specified in that subparagraph are met, including the total of any reverse repurchase agreements or securities lending agreements 32 specified in subparagraph (A) of paragraph (3). 33

(5) Investments in reverse repurchase agreements, 34 securities lending agreements, or similar investments in which the local agency sells securities prior to purchase 36 with a simultaneous agreement to repurchase security, may only be made upon prior approval of the governing body of the local agency and shall only be made with primary dealers of the Federal Reserve Bank 40 of New York.

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(6) (A) "Repurchase agreement" 1 means a purchase 2 of securities by the local agency pursuant to an agreement by which the counterparty seller will repurchase the securities on or before a specified date and for a specified amount and the counterparty will deliver the underlying securities to the local agency by book entry, physical delivery, or by third-party custodial agreement. The transfer of underlying securities to the counterparty bank's customer book-entry account may be used for 10 book-entry delivery.

(B) "Securities," for purpose of repurchase under this 12 subdivision, securities of the means same issuer, description, issue date, and maturity.

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- (C) "Reverse repurchase agreement" means a sale of 15 securities by the local agency pursuant to an agreement 16 by which the local agency will repurchase the securities on or before a specified date, and includes other 18 comparable agreements.
- (D) "Securities lending agreement" means 20 agreement under which a local agency agrees to transfer 21 securities to a borrower who, in turn, agrees to provide 22 collateral to the local agency. During the term of the 23 agreement, both the securities and the collateral are held 24 by a third party. At the conclusion of the agreement, the 25 securities are transferred back to the local agency in 26 return for the collateral.
- (E) For purposes of this section, the base value of the 28 local agency's pool portfolio shall be that dollar amount obtained by totaling all cash balances placed in the pool 30 by all pool participants, excluding any amounts obtained through selling securities by way of reverse repurchase agreements or other similar borrowing methods.
- (F) For purposes of this section, the spread is the 34 difference between the cost of funds obtained using the 35 reverse repurchase agreement or securities lending 36 agreement and the earnings obtained the reinvestment of the funds.
- 38 (j) Medium-term notes, defined as all corporate and depository institution debt securities with a maximum remaining maturity of five years or less, issued by

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1 corporations organized and operating within the United

- States or by depository institutions licensed by the United
- 3 States or any state and operating within the United States.
- 4 Notes eligible for investment under this subdivision shall
- 5 be rated "A" or better by a nationally recognized rating
- service. Purchases of medium-term notes shall not
- include other instruments authorized by this section and
- may not exceed 30 percent of the agency's surplus money
  - which may be invested pursuant to this section.
- (k) (1) Shares beneficial 10 of interest issued 11 diversified management companies that invest in the securities and obligations as authorized by subdivisions 12 13 (a) to (j), inclusive, or subdivision (l) or (m) and that 14 comply with the investment restrictions of this article and 15 Article 1 (commencing with Section 53600). However, 16 notwithstanding these restrictions, a counterparty to a lending 17 reverse repurchase agreement or securities 18 agreement is not required to be a primary dealer of the 19 Federal Reserve Bank of New York if the company's 20 board of directors finds that the counterparty presents a minimal risk of default, and the value of the securities underlying a repurchase agreement or securities lending agreement may be 100 percent of the sales price if the 24 securities are marked to market daily.
- (2) Shares of beneficial interest issued by diversified 26 management companies that are money market funds registered with the Securities and Exchange Commission under the Investment Company Act of 1940 (15 U.S.C. Sec. 80a-1 and following).
  - (3) If investment is in shares issued pursuant to paragraph (1), the company shall have met either of the following criteria:
- (A) Attained the highest ranking or the highest letter 34 and numerical rating provided by not less than two nationally recognized statistical rating organizations.
- 36 (B) Retained an investment adviser registered 37 exempt from registration with the Securities Exchange Commission with not less than five years' experience investing in the securities and obligations authorized by subdivisions (a) to (j), inclusive,

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subdivision (l)(m) and with or assets under management in excess of five hundred million dollars 3 (\$500,000,000).

- (4) If investment is in shares issued pursuant to 5 paragraph (2), the company shall have met either of the following criteria:
  - (A) Attained the highest ranking or the highest letter and numerical rating provided by not less than two nationally recognized statistical rating organizations.

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- (B) Retained an investment adviser registered exempt from registration with the Securities 12 Exchange Commission with not less than five years' experience managing money market mutual funds with 14 assets under management in excess of five hundred 15 million dollars (\$500,000,000).
- (5) The purchase price of shares of beneficial interest 17 purchased pursuant to this subdivision shall not include 18 any commission that the companies may charge and shall 19 not exceed 20 percent of the agency's surplus money that 20 may be invested pursuant to this section. However, no more than 10 percent of the agency's surplus funds may be invested in shares of beneficial interest of any one mutual fund pursuant to paragraph (1).
- (1) Notes, bonds, or other obligations which are at all 25 times secured by a valid first priority security interest in securities of the types listed by Section 53651 as eligible securities for the purpose of securing local agency deposits having a market value at least equal to that 29 required by Section 53652 for the purpose of securing 30 local agency deposits. The securities serving as collateral 31 shall be placed by delivery or book entry into the custody 32 of a trust company or the trust department of a bank which is not affiliated with the issuer of the secured 34 obligation, and the security interest shall be perfected in accordance with the requirements of the Uniform 36 Commercial Code or federal regulations applicable to the types of securities in which the security interest is granted.
- passthrough 39 (m) Any mortgage 40 collateralized mortgage obligation, mortgage-backed

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bond, equipment 1 other pay-through lease-backed 2 certificate, consumer receivable passthrough certificate, 3 or consumer receivable-backed bond of a maximum of 4 five years maturity. Securities eligible for investment 5 under this subdivision shall be issued by an issuer having 6 an "A" or higher rating for the issuer's debt as provided by a nationally recognized rating service and rated in a 8 rating category of "AA" or its equivalent or better by a 9 nationally recognized rating service. Purchase 10 securities authorized by this subdivision may not exceed 11 20 percent of the agency's surplus money that may be 12 invested pursuant to this section.